The EU, Regionalisation & Poland's East-West Divide

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Structure of Presentation

- Discussion of processes of regionalisation and Europeanisation.
- Tracing of debate surrounding regional reforms in Poland.
- Identification of differing regional attitudes towards and experiences of Europe in Poland.
- Demonstration of ways in which EU have contributed to these.

Relevance

- PhD exploring visions of Europe in dominant discourse in Poland and Germany, and how these reflect historically constructed concepts of national identity.
- Conceptions of Europe differ from member state to member state.
- Likewise visions of Europe differ from region to region.
- Processes of regionalisation intrinsically linked to processes of Europeanisation in Poland.
- 'Europe of Regions' versus 'Europe of Nations'
- Principle of 'Subsidiarity'

Europe, EU & Regions

- EU has strengthened regions through variety of processes:
 - 'Euroregions' & cross-border co-operation
 - Funding Mechanisms ERDF, Structural & Cohesion Funds
 - Committee of the Regions direct voice in EU institutional framework
 - EU conditionality

EU regionalisation and regional differences.

- EU regionalisation accompanied by rhetoric of wealth redistribution, increased cohesion, and cross-border cooperation.
- This has not always reflected the reality.
- Systematic flaws within EU
- Conflict with domestic processes and interests
- Conflict with other EU mechanisms and concepts – notably 'Fortress Europe'

EU and the creation of borders

- Poland & EU's Eastern Border cuts through historically constituted regions.
- Is all that lies beyond the EU therefore no longer Europe?
- Is all that lies beyond the EU no longer Poland?
- 'Excluded' and divided regions remain central to Polish culture, historical understanding and identity formulations.
- Compromises EU 'soft power' and conditionality mechanism.
- EU also contributing to certain divides within Poland.

Centrism versus Regionalism in Poland

- Poland has always demonstrated a certain degree of regional diversity.
- However, historically, Poland also a fairly centralised state & nation.
- Centralisation reached its apogee under Communism – combination of state socialist
 & endecja ideals
- Opposition movement and Solidarność anticentrist in form and ideals.

Regional Reform in Post-Communist Poland

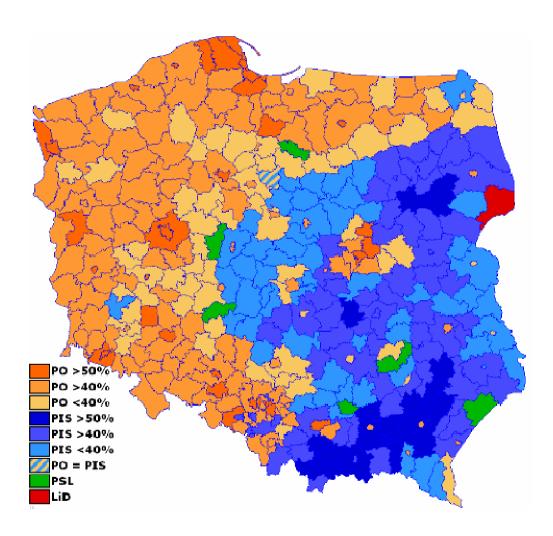
- ▶ 1990 Law on Local Self Government
- Late 1990s debate over further regional reform intrinsically linked to debate over EU accession and Europeanisation.
- Reform of regional government a part of EU conditionality.
- Also ideologically associated with Europe.
- Support/opposition for regional reform mirrored support/opposition for EU accession.
- 'Europe of the Regions' versus 'Europe of the Nations.'
- January 1st 1999 establishment of 16 directly elected województwa with wide-ranging powers.

EU constitution of regions

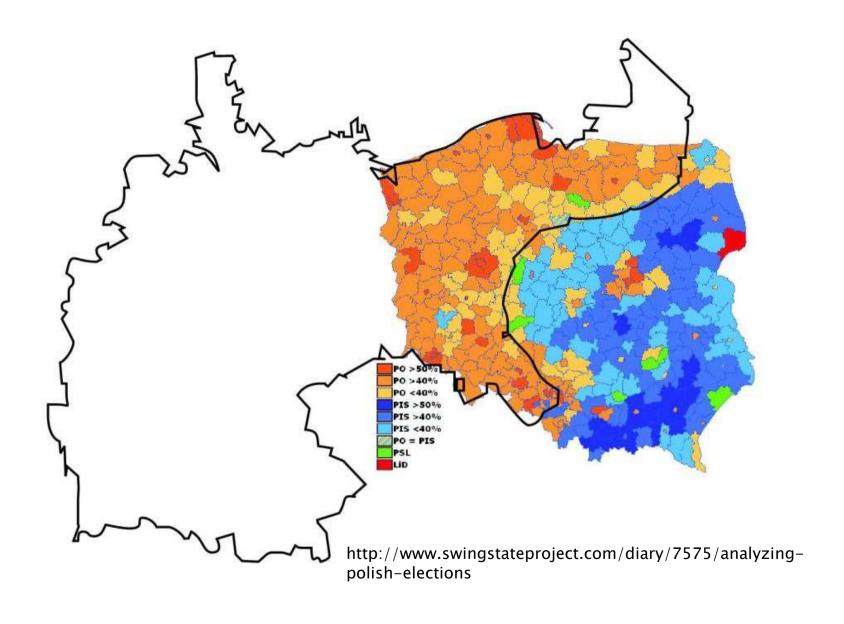
- ▶ EU serves to constitute regional administrations through identifying them.
- Regional differences existed in Poland before EU.
- EU not the only motivator of reform of regional government structures.
- However, constitution of województwa as they currently exist is linked to processes of Europeanisation.

Poland's East-West Divide

- Divisions within Poland not only, or primarily, geographic.
- Is, however, certain evidence of a rough West-East divide within Polish society.
- Divisions particularly evident through electoral data.



http://www.swingstateproject.com/diary/7575/analyzing-polish-elections



Macro-Region	%Yes	%Yes of Eligible	Turnout (%)
West/Southwest Cities Powiaty	84.2 86.3 82.7	50.0 54.6 46.9	59.4 63.3 56.8
Centre Cities Powiaty	76.0 83.4 71.1	44.9 55.3 39.2	59.1 66.3 55.1
East/Southeast Cities Powiaty	71.1 80.5 67.5	39.9 51.8 35.9	56.0 64.3 53.3
Poland Cities Powiaty	77.4 83.9 73.3	45.3 54.4 40.4	58.9 64.8 55.0

Sources: Electoral data are from Państwowa Komisja Wyborcza, Referendum 2003, available from http://referendum.pkw.gov.pl/sww/kraj/indexA.html

Varying experiences of the EU

- Factor of geographical location important.
- Partnerships and cross-border cooperation more evident in Western areas of Poland.
- Flip side of the coin is reduction on ease of travel and exchange in Eastern Poland.
- Creation of 'border lines' rather than 'border regions.
- East has also received proportionately less Structural and Cohesion Funds than West.

Conclusions

- Process of regionalisation and regional reform in Poland intimately linked to and conditioned by EU developments.
- Differing regions of Poland have had differing experiences of EU membership.
- ▶ EU ideals of cross-border cooperation and cooperation come into conflict with creation of a 'Fortress Europe'.
- New approach needed towards Eastern borders.

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